

# State of Misconsin LEGISLATIVE REFERENCE BUREAU

# RESEARCH APPENDIX PLEASE DO NOT REMOVE FROM DRAFTING FILE

Date Added To File: 03/25/2003 (Per: MGD)

The drafting file for 2003 LRB s0040/2

has been copied/added to the drafting file for

## 2003 LRB s0047

- The attached 2003 draft was incorporated into the new 2003 draft listed above. For research purposes, this cover sheet and the attached drafting file were copied on yellow paper (darkened auto centered reduced to 90%), and added, as a appendix, to the new 2003 drafting file. If introduced this section will be scanned and added, as a separate appendix, to the electronic drafting file folder.
- $\blacksquare$  This cover sheet was added to rear of the original 2003 drafting file. The drafting file was then returned, intact, to its folder and filed.

E.

#### 2003 DRAFTING REQUEST

#### **Assembly Substitute Amendment (ASA-AB51)**

Received: 03/13/2003

Received By: mdsida

Wanted: As time permits

Identical to LRB:

For: Frank Lasee (608) 266-9870

By/Representing: himself

This file may be shown to any legislator: NO

Drafter: mdsida

May Contact:

Addl. Drafters:

Subject:

Criminal Law - sex offenses

Extra Copies:

Correctional System - ext superv Correctional System - parole Correctional System - probation

Submit via email: YES

Requester's email:

Rep.Lasee@legis.state.wi.us

Carbon copy (CC:) to:

robert.margolies@doc.state.wi.us

750e attached

Pre Topic:

No specific pre topic given

Topic:

Sexual activity involving DOC staff and persons on probation, parole, or extended supervision

**Instructions:** 

Require that the defendant either: 1) have supervisory authority over the victim or 2) have influenced or attempted to influence those having supervisory authority over the victim

#### **Drafting History:**

Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
/?	mdsida 03/14/2003	jdyer 03/17/2003					
/1	mdsida	jdyer	rschluet		sbasford	sbasford	

03/24/2003 11:54:36 AM Page 2

<u>Vers.</u>	Drafted	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required
	03/21/2003	03/21/2003 jdyer 03/24/2003	03/17/200	3	03/17/2003	03/17/2003	
/2			jfrantze 03/24/200	3	mbarman 03/24/2003	mbarman 03/24/2003	

FE Sent For:

<END>

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Vers.	<b>Drafted</b>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required
/?	mdsida 03/14/2003	jdyer 03/17/2003					
/1.	/	2 %4 jul	rschluet	Ho Pay	sbasford	sbasford	

LRBs0040

93/17/2003 11:27:22 AM Page 2

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 03/17/2003
 03/17/2003
 03/17/2003

FE Sent For:

<END>

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**Drafting History:** 

Vers.

Drafted

Reviewed

Proofed

Submitted

**Jacketed** 

Required

1?

mdsida

FE Sent For:

<END>

### STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

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# 2003 ASSEMBLY BILL 51

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February 13, 2003 — Introduced by Representatives Ladwig, Townsend, Wasserman, Ainsworth, Albers, Balow, Bies, Cullen, J. Fitzgerald, Freese, Gielow, Gundrum, Hahn, Hines, Hundertmark, Jeskewitz, Kestell, Krawczyk, Lassa, J. Lehman, M. Lehman, Lemahieu, Loeffelholz, Lothian, McCormick, Montgomery, Nass, Nischke, Oft, Owens, Petrowski, Plale, Plouff, Pocan, Pope-Roberts, Seratti, Shilling, Stone, Suder, Towns, Van Roy, Vrakas, J. Wood, A. Williams and Gottleb, cosponsored by Senajors S. Fitzgerald, Roessler, Brown, Kanavas, Kedzie, Lazich, Leirham, Reynolds, Risser, Robson and Zien. Referred to Committee on Corrections and the Courts.

AN ACT to amend 940.225 (4) (intro.); and to create 940.225 (2) (h), 940.225 (5) (ab) and 940.225 (5) (ad) of the statutes; relating to: sexual activity involving jail, prison, or community corrections staff or contractors and immates or persons, in the custody or under the supervision of the Department of Corrections and providing a penalty.

#### Analysis by the Legislative Reference Bureau

Under current law a person who has sexual contact or sexual intercourse with another person without the other person's consent commits the crime of sexual assault. In addition, current law prohibits a person from having sexual contact or sexual intercourse with another person under certain circumstances regardless of whether the other person has consented. Under those provisions a person commits the crime of sexual assault when he or she has sexual contact or sexual intercourse with any of the following: 1) a person who is under the influence of drugs or alcohol or suffers from a mental illness, so as to preclude him or her from effectively consenting; 2) a person who is unconscious; 3) a patient or resident in an adult family home, a community—based residential facility, or a health or mental health treatment facility that employs the other person; or 4) a person under the age of 16.

This bill prohibits correctional officers, individuals providing services to persons confined in correctional institutions (which, under the bill, include juvenile detention facilities, juvenile correctional facilities, state prisons, county or municipal jails and houses of corrections, Huber facilities, lockup facilities, and county work

#### ASSEMBLY BILL 51

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confined



LRB-0246/3 MGD:jld:rs

under certain concession concessi

camps ar bool chaps), boot camp supervisors, and probation, parole, and extended supervision agents from having sexual contact or sexual intercourse with a person who is serving a sentence ar is placed in a correctional institution is participating in a boot camp program, or is on probation, parole, or extended supervision. A person who violates this prohibition may be fined not more than \$100,000 or imprisoned for not more than 40 years or both.



Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report concerning the proposed penalty and the costs or savings that are likely to result if the bill is enacted.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 940,225 (2) (h) of the statutes is created to read: 2 940.225 (2) (h) Has sexual contact or sexual intercourse with an individual in who is serving a sentence is placed in a correctional institution is participating 3 in the challenge incarceration program under s. 302.045) or is on probation, parole, or extended supervision if the before one of the following. INS 1. A correctional officer. 6 215 An individual providing services directly to persons confined in a 7 8 correctional institution. 3. A person providing services directly to or supervising individuals who 9 participate in the challenge incarceration program. 10 4. A probation, parole, or extended supervision agent. 11 SECTION 2. 940.225 (4) (intro.) of the statutes is amended to read: 12 13 940.225 (4) CONSENT. (intro.) "Consent", as used in this section, means words or overt actions by a person who is competent to give informed consent indicating a 14

freely given agreement to have sexual intercourse or sexual contact. Consent is not

#### **ASSEMBLY BILL 51**

an issue in alleged violations of sub. (2) (c), (cm), (d) and, (g), and (h). The following 1 2 persons are presumed incapable of consent but the presumption may be rebutted by competent evidence, subject to the provisions of s. 972.11 (2): SECTION 3. 940.225 (5) (ab) of the statutes is created to read: 3/3 940.225 (5) (4) "Correctional institution" means a jail or correctional facility, 5 6 as defined in s. 961.01 (12m), a secured correctional facility, as defined in s. 938.02 7 (15m), or a secure detention facility, as defined in s. 938.02 (16). 8 SECTION 4. 940.225 (5) (ad) of the statutes is created to read: 9 940.225 (5) (20) "Correctional officer" means any person employed by the state 10 or any political subdivision whose duties include supervising, controlling, or 1:1 disciplining persons confined in a correctional institution. 12 Section 5. Effective date. 13 (1) This act takes effect on February 1, or on the day after publication 14 whichever is 15

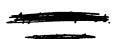
(END)

#### 2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

1	analysis INSERT A
2	This prohibition applies to a correctional officer or probation, parole, or
3	extended supervision agent only if he or she supervises the inmate or person under
4	the supervision of the Department of Corrections (DOC) with whom he or she has
5	sexual contact or sexual intercourse or if he or she has influenced or attempted to
6	influence another DOC employee's supervision of that person. The prohibition
7	applies to an individual providing services at a correctional institution only if he or
8	she provides services to the inmate with whom he or she has sexual contact or sexual
9	intercourse.
10	analysis INSERT B
11	sentenced to a term of imprisonment (consisting of a term of confinement in
12	state prison followed by a term of extended supervision) of up to
13	INSERT 2/5
14	1. The actor is a correctional employee who supervises the individual, either
15	directly or through a subordinate, in his or her capacity as a correctional employee.
, <b>16</b>	2. The actor is a correctional employee who has influenced or has attempted to
17	influence another correctional employee's supervision of the individual.
18	3. The actor is a correctional contractor who provides services directly to the
19	individual.
20	INSERT 3/3  SECTION #. CR; 940.275 (5) (ac) and (ad)
21	940.225(5)(ac) "Correctional contractor" means an individual providing services directly
22	to persons confined in a correctional institution. "Correctional contractor" includes
23	a volunteer.

- 1 (ad) "Correctional employee" means a correctional officer or a probation,
- 2 parole, or extended supervision agent.

(end ins 3-3)



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Plc from lep Ladwig
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DOB - doesn't like correctional officer"
Bob - dom't like "correctional officer"  Mean something else
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Define to cover people w/ "direct contact"
Define to come people w/'d west contact"  on inside
"Correctional stoff"
Crocononic steps

#### **Dsida, Michael**

From:

Burri, Lance

Sent: To:

Wednesday, March 19, 2003 12:17 PM

Subject:

Dsida, Michael RE: s0040

Checked with the Ladwig office. We don't want to address that.

---Original Message-

From:

Dsida, Michael

Sent: To:

Wednesday, March 19, 2003 11:53 AM Burri, Lance s0040

Subject:

The Attorney General criticized the bill because it would, theoretically, allow a DA, in a case in which an inmate sexually assaults a staff memeber or a parolee sexually assaults his or her parole officer, to prosecute the victim. Is that anything you want to address in the sub?

Mike Dsida Legislative Reference Bureau 608/266-9867 michael.dsida@state.legis.wi.us

#### **Dsida, Michael**

From:

Dsida, Michael

Sent:

Thursday, March 20, 2003 3:47 PM

To: Subject: Margolies, Robert S. DOC RE: Revised definition No. 2

Based on Lance's request that we cover everyone working at a prison or jail, here's what I will use:

940.225 (5) (ac) "Correctional staff member" means an individual who works at a correctional institution, including a volunteer.

--Original Message

From:

Dsida, Michael

Sent:

Wednesday, March 19, 2003 1:25 PM

To:

Margolies, Robert S. DOC

Subject: **RE: Revised definition** 

940.225 (5) (ac) "Correctional staff member" means an individual who, in a correctional institution or through a program operated by the department or a correctional institution, is responsible for directly supervising, controlling, disciplining, or providing treatment or services to persons confined in the correctional institution. "Correctional staff member" includes a volunteer.

This is based on your belief that pastoral volunteers provide services to inmates. Also, I think "directly" will help ensure that wardens and other staff who do not regularly have contact with inmates are not covered.

-Original Message

From:

Dsida, Michael

Sent:

Wednesday, March 19, 2003 12:01 PM

To:

Margolies, Robert S. DOC

Subject:

Revised definition

See the new text at the end of the definition and the question below.

--Original Message

From:

Dsida, Michael

Sent:

Wednesday, March 19, 2003 11:24 AM

To:

Margolies, Robert S. DOC

Subject:

940.225 (5) (ac) "Correctional staff member" means an individual who is employed by the department or one of its independent contractors or subcontractors, who is an independent contractor with the department, or who volunteers with the department and who has direct contact, in a correctional institution or through a program operated by the department or a correctional institution, with persons confined in the correctional institution in the course of his or her employment or in his or her capacity as an independent contractor or volunteer.

Also, should the definition say "regularly has contact"?

Mike Dsida Legislative Reference Bureau 608/266-9867 michael.dsida@state.legis.wi.us



#### State of Misconsin 2003 - 2004 LEGISLATURE

LRBs0040(1) MGD:jld:rs

RMNR

#### ASSEMBLY SUBSTITUTE AMENDMENT.

TO 2003 ASSEMBLY BILL 51

MONDAY 312Y

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AN ACT to amend 940.225 (4/(intro.); and to create 940.225 (2) (h), 940.225 (5)

(ac) and (ad), 940.225 (5) (ae) and 940.225 (5) (af) of the statutes; relating to:

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contractors and inmates or persons otherwise in the custody or under the

supervision of the Department of Corrections and providing a penalty.

#### Analysis by the Legislative Reference Bureau

Under current law a person who has sexual contact or sexual intercourse with another person without the other person's consent commits the crime of sexual assault. In addition, current law prohibits a person from having sexual contact or sexual intercourse with another person under certain circumstances regardless of whether the other person has consented. Under those provisions a person commits the crime of sexual assault when he or she has sexual contact or sexual intercourse with any of the following: 1) a person who is under the influence of drugs or alcohol or suffers from a mental illness, so as to preclude him or her from effectively consenting; 2) a person who is unconscious; 3) a patient or resident in an adult family home, a community—based residential facility, or a health or mental health treatment facility that employs the other person; or 4) a person under the age of 16.

This bill prohibits correctional officers, individuals providing services to persons confined in correctional institutions (which, under the bill, included uvenile

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LRBs0040/1 MGD:jld:rs SECTION 2

1 an issue in alleged violations of sub. (2) (c), (cm), (d) and, (g), and (h). The following 2 persons are presumed incapable of consent but the presumption may be rebutted by 3 competent evidence, subject to the provisions of s. 972.11 (2): SECTION 3. 940.225 (5) (ab) and add of the statutes are created to read: "Correctional providing means an individual providing 940.225 (5) (ac services directly to persons confined in a correctional institution according includes a volunteer "Correctional employee" means a correctional officer or a probation, 8 parole, or extended supervision agen 9 Section 4. 940.225 (5) (a) of the statutes is created to read: 10 11 "Correctional institution" means a jail or correctional facility, as defined in s. 961.01 (12m), a secured correctional facility, as defined in s. 938.02 12 13 (15m), or a secure detention facility, as defined in s. 938.02 (16). 14 SECTION 5. 940.225(5) (and of the statutes is created to 15 officer 16 ese dyfies include supervising, controlling, or 17 disciplining persons confined in a

or through or program operated by good bring the

(END)

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#### 2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRBs0040/1 MGD:..:..

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A person convicted of sexual assault under one of those provisions is guilty of a Class C felony, which is punishable by a fine of not more than \$100,000, a term of imprisonment (consisting of a term of confinement in state prison followed by a term of extended supervision) of up to 40 years, or both.

#### **INSERT B**

The bill also prohibits a probation, parole, or extended supervision agent from having sexual contact or sexual intercourse with an individual who is on probation, parole, or extended supervision if either: 1) the agent supervises the individual, either directly or through a subordinate; or 2) the agent has influenced or has attempted to influence another agent's supervision of the individual.

#### INSERT 2/10

SECTION 1. 940.225 (2) (i) of the statutes is created to read:

940.225 (2) (i) Has sexual contact or sexual intercourse with an individual who is on probation, parole, or extended supervision if the actor is a probation, parole, or extended supervision agent who supervises the individual, either directly or through a subordinate, in his or her capacity as a probation, parole, or extended supervision agent or who has influenced or has attempted to influence another probation, parole, or extended supervision agent's supervision of the individual.

(end ins)

#### Emery, Lynn

From: Sent:

Dsida, Michael Friday, March 21, 2003 12:45 PM LRB.Legal

To:

Subject:

s0040

When the jacket comes back for this, can you add Margolies, Robert S. at DOC to the CC list? Thanks.

Mike Dsida Legislative Reference Bureau 608/266-9867 michael.dsida@state.legis.wi.us

#### Barman, Mike

From:

System Administrator

To:

Margolies, Robert S. DOC

Sent:

Subject:

Monday, March 24, 2003 11:55 AM
Undeliverable: LRB 03s0040 Topic: Sexual activity involving DOC staff and persons

on probation, parole, or extended supervision

Your message did not reach some or all of the intended recipients.

Subject:

LRB 03s0040 Topic: Sexual activity involving DOC staff and persons on probation, parole, or extended supervision

Sent:

03/24/2003 11:55 AM

The following recipient(s) could not be reached:

Margolies, Robert S. DOC on 03/24/2003 11:55 AM

The format of the e-mail address is incorrect. Check the address, look up the recipient in the Address Book, or contact the recipient directly to find out the correct address.

<141es.legis.state.wi.us #5.1.3>

#### Barman, Mike

From: Sent:

Barman, Mike

To: Subject: Monday, March 24, 2003 12:05 PM Margolies, Robert S. DOC LRBs0040/2 (attached)



Mike Barman

Mike Barman - Senior Program Asst. (PH. 608-266-3561) (E-Mail: mike.barman@legis.state.wi.us) (FAX: 608-264-6948)

State of Wisconsin Legislative Reference Bureau - Legal Section - Front Office 100 N. Hamilton Street - 5th Floor Madison, WI 53703



#### State of Misconsin 2003 - 2004 LEGISLATURE

LRBs0040/2 MGD:jld:jf

# ASSEMBLY SUBSTITUTE AMENDMENT, TO 2003 ASSEMBLY BILL 51

AN ACT to amend 940.225 (4) (intro.); and to create 940.225 (2) (h), 940.225 (2)

(i), 940.225 (5) (ab) and 940.225 (5) (ad) of the statutes; relating to: sexual activity involving a person working at a jail or prison or a community corrections staff member and an inmate or a person otherwise in the custody or under the supervision of the Department of Corrections and providing a penalty.

#### Analysis by the Legislative Reference Bureau

Under current law a person who has sexual contact or sexual intercourse with another person without the other person's consent commits the crime of sexual assault. In addition, current law prohibits a person from having sexual contact or sexual intercourse with another person under certain circumstances regardless of whether the other person has consented. Under those provisions a person commits the crime of sexual assault when he or she has sexual contact or sexual intercourse with any of the following: 1) a person who is under the influence of drugs or alcohol or suffers from a mental illness, so as to preclude him or her from effectively consenting; 2) a person who is unconscious; 3) a patient or resident in an adult family home, a community—based residential facility, or a health or mental health treatment facility that employs the other person; or 4) a person under the age of 16.

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A person convicted of sexual assault under one of those provisions is guilty of a Class C felony, which is punishable by a fine of not more than \$100,000, a term of imprisonment (consisting of a term of confinement in state prison followed by a term of extended supervision) of up to 40 years, or both.

This bill prohibits a person who works at a correctional institution (which, under the bill, means a juvenile detention facility, a juvenile correctional facility, a state prison, a county or municipal jail or house of corrections, a Huber facility, a lockup facility, or a county work camp) from having sexual contact or sexual intercourse with a person who is confined in a correctional institution. The bill also prohibits a probation, parole, or extended supervision agent from having sexual contact or sexual intercourse with an individual who is on probation, parole, or extended supervision if either: 1) the agent supervises the individual, either directly or through a subordinate; or 2) the agent has influenced or has attempted to influence another agent's supervision of the individual. A person who violates this prohibition is guilty of a Class C felony.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 940.225 (2) (h) of the statutes is created to read:

940.225 (2) (h) Has sexual contact or sexual intercourse with an individual who is confined in a correctional institution if the actor is a correctional staff member.

SECTION 2. 940.225 (2) (i) of the statutes is created to read:

940.225 (2) (i) Has sexual contact or sexual intercourse with an individual who is on probation, parole, or extended supervision if the actor is a probation, parole, or extended supervision agent who supervises the individual, either directly or through a subordinate, in his or her capacity as a probation, parole, or extended supervision agent or who has influenced or has attempted to influence another probation, parole, or extended supervision agent's supervision of the individual.

**SECTION 3.** 940.225 (4) (intro.) of the statutes is amended to read:

940.225 (4) Consent. (intro.) "Consent", as used in this section, means words or overt actions by a person who is competent to give informed consent indicating a freely given agreement to have sexual intercourse or sexual contact. Consent is not

-	an issue in aneged violations of sub. (2) (c), (cm), (d) and, (g), (h), and (i). The following
2	persons are presumed incapable of consent but the presumption may be rebutted by
3	competent evidence, subject to the provisions of s. 972.11 (2):
4	SECTION 4. 940.225 (5) (ab) of the statutes is created to read:
5	940.225 (5) (ab) "Correctional institution" means a jail or correctional facility,
6	as defined in s. 961.01 (12m), a secured correctional facility, as defined in s. 938.02
7	(15m), or a secure detention facility, as defined in s. 938.02 (16).
8	SECTION 5. 940.225 (5) (ad) of the statutes is created to read:
9	940.225 (5) (ad) "Correctional staff member" means an individual who works
10	at a correctional institution, including a volunteer.
11	(END)